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CIA STRATEGIC PLAN FOR FISCAL TEAR 1955

(NSC 10/2/Activities - Cold Wer)

HAP REPERBECES: Current world map, Mercator projection, showing countries for which each Area Division is responsible.

TASK ORGANIZATION: Area Divisions (WE, EE, SE, ME, FE, WH, SR) and their field organizations, plus those Headquarters staff elements which direct operations.

1. Scope and Purpose:

- a. This plan is limited to PY 1955, in cold wer context only, and to those types of CIA covert operational sctivities authorized by NSC 10/2, 10/5, and related papers. completely?
- b. This plan is supplemental to and does not generally rescind Part II of the CIA/Ope Strategic Flan of 1 August 1951. The policy, assumptions, and missions there stated will continue as muidance except as modified by specific reference herein. Part II, Section VII, "Administration and Logistics," is specifically rescinded. an authors
- c. This plan and its someres will be: (1)/a minimum collection of the factors which affect the selection of operational task objectives for MY 1955; (2) a generalized summary of tasks selected and their assignment; and (3) a summary of the logistic, functional, intelligence, and planning guidence which will control the detailed planning and programming and the execution of such tasks.
- d. Approval of this plan will constitute only tentative approval of the specified task objectives as a matter of policy. Its purpose is to doplot the target program which US sedurity requires to be undertaken in FY 1955 and which will be undertaken, to the maximum extent permitted by CIA support capability. Its purposes are: (1) to authorize and direct further detailed planning; (2) to provide a basis for preliminary estimates of requirements of resources and special support apparatus; (3) to provide

the foundation from

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the foundation from which intensive staff review will develop the budget program and budget estimates for FY 1955; and (h) to be a base against which status and progress reports will be compiled and analyzed.

e. Approval of this plan and its annexes will not be taken in any circumstances as authorisation to proceed with action. Authority for operational action will be given on the basis of individual operational progress at or just prior to the beginning of FY 1955.

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2. General Situation:

- a. The general statement of situation, as given in the cited CT*/Opc Strategic Plan, Part II, Section II, continues in force, except as follows:
 - (1) Item h of Section EI is revised to read as follows: That Western Europe's military defenses under NATO will be insufficiently developed by the end of FY 1955 to prevent the USSE from overrunning continental Western Europe, at least as far as the Pyreness, by D plus 12 months.
 - (2) Item 10 of Section II is revised to read as follows: Iran will not have both western orientation and internal stability in FT 1955. Task planning for Iran will cover alternative contingencies:

 If the possibility of holding Iran for the West continues in FT 1955, about the Iran has already been lost to the Soviet Bloc by the failure or inshility of the Western powers to take timely and sufficient preventive action.
 - (3) Item 16 of Section II is revised to read as follows: The stability of the political situation in the Philippines will have improved substantially by FY 1955, but some degree of outside vigilance and support may still be required to prevent relapse.
- b. The following additional assumptions are made as a basis for FY 1955 plemming:

(1) Soviet political stability:

- (a) The Soviet government will be as stable, or more so, in FY 1955 in its own control of Russia as in FY 1953.
- (b) The effectiveness of consolidation of Soviet control, by FY 1955 over FT 1953, will have increased in all areas now under the politico-military control.
- (c) Stalin will still be alive in FT 1955 and apparently in control of the Soviet Union. However, contingent alternative planning for the event of Stalin's death will be developed.
- (d) Malenkov will be the heir apparent to Stalin's power in FT 1955. The unlikely possibility of his death will be recognized only by draft broad-outline plans and not by detailed contingent plans.

Comments about

(2) Hot War:

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(2) Not Wars

- (a) World-wide hot war will not occur before or during FY 1955 and will not be imminent at the end of FY 1955.
- (b) The Soviet Bloc in FY 1955 will have the military capability to overrum Western Europe, at least to the Pyrences, by D plus 12 months, to devastate the British Roles, to overrun the Middle East and establish a foothold in Egypt, and to overrun the Indian sub-continent and the mainland of Southeast Asia.
- (e) The Soviets will not employ such capability before or during FY 1955, and will continue to concentrate on non-military techniques, because of:
 - (1) Pragmatic reluctance to resort to conquest by military means as long as other means yield equal or better results at less cost.
 - (2) Pailure of the US covert effort, by FY 1955, to reach sufficient scope to be a threat to win the cold war.
 - (3) Hope for deepening US depression and economic collapse.
 - (4) Success of Soviet peace offensive in increasing neutralism in Western Burope.
- (d) The Coviets will not precipitate further overt local war, such as Korea, before or during FI 1955 for fear of countering Western deflation and spurring moral and military rearmament.
- (e) By FT 1955, US military forces will have been relieved of active combat duties in Korea, but will be maintained in the theater at a lower level for reserve and support purposes.
- (f) CIA, therefore, will not have the active mission in FY 1955 of supporting US ground forces in overt local war.

(3) Covert Operations:

(a) US covert operations: From FY 1953 to the beginning of FI 1955, US covert operations will continue to be sporadic, will be primarily defensive and counter-attack in character,

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coordinated, strategic effort to win the cold war. However, such activities will increase in scope and volume, and vigorous strategic offense can be assumted by the beginning of FI 1956 if policy decision to do so is reached before the end of FI 1953.

- (b) Soviet covert operations: The Soviet claudestine apparatus for covert operations will not have been substantially impaired by US effort by the beginning of FY 1955.
- successful to the extent of considerably decelerating the responsent of the West and communist propagands will be effective in relaxing the present concern of the free world over the communist menace. Counteraction and reversal of such communist concern will be a major need in covert operations in FT 1955. However, such peace offensive will not meen suspension of Soviet effort. In any presented opportunity, where the USSE can disclaim direct responsibility, it will extend its control over areas now outside the iron curtain.
- (5) US Recommic Situation: The US will have a moderate business deflation in FT 1955. Serious depression levels will be avoided by the cushioning effect of armament and social security programs. Sowever, the event will raise Soviet hopes of Western collapse and will be taken as Toresson and opportunity for expanded Soviet effort to win support and clandestine successes in the Western world.
- c. Further saplification of the General Situation will be found in Annex A (Intelligence Annex) to this plan.

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3. Mission:

- a. Controlling Policy Concepts:
- (1) General: The primary policy foundations for FY 1955 remain essentially as summarized in the CTA.Opc Strategic Plan of 1 August 1951, as revised, Part II, Sections III & IV. For amplification and changes, the ID/P policy book and original documents cited therein will be consulted.
- (2) Policy perspective in relation to the above missions: The primary strategic objectives set forth as missions in paragraph 3-4 below, and the operational task objectives in the operational annexes have a this plan, are framed as nearly as possible to be the results needed 25% require CIS to take action. Then specific tangible results, such

contemplated, the task statements are self-sufficient. However, many of these operational task statements require closer framing of the US policy attitude which is to be reflected in the performance of the task. In this respect the following concepts apply:

- (a) International cooperation: To the fullest extent possible, the US seeks the accomplishment of Mission (A) through the strength and cooperation of all the nations of the free world.

 As a general principle, US propaganda or other covert operations toward Mission (A) will seek to reconcile and discourage radial, religious, and nationalistic antagonisms in the free world, and will encourage and support the maximum measure of international cooperation and unity of action on military, economic, social, and political affairs. Any action or line taken to the contrary will be restricted to the communist orbit or to the isolation or coercion of a non-cooperating nation outside the communist world.
- especially, but also in the propagends aspects of activities under Mission (A), the action must include broad psychological conditioning as well as specific mechanical results. Every vehicle involved in performance of these tasks will emphasise, as a major purpose, the strongthening of the will and ability

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of the people

more relief to the Comments of - Eller of the people of the free world to resist communist pressure in cold war, and to resist communist military advance and occupation in hot war.

- desire of peoples for free self-government, the general issue of colonialism cannot be met in the operations of this agency by establishment of and adherence to a general guiding principle to be observed in all circumstances. In cases where conflicts between the controlling government and the aspirations of the colonial area may be affected by IA covert before operations, the circumstances of the situation will determine, and central guidance will be sought if previous clear instructions have not been provided.

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- attempt to sell the US brand of democratic, free enterprise system, and sympathy for the US viewpoint, only where such an approach will contribute to the achievement of the specific local objective. The major burden of selling the US as such rests on evert agencies and not on CIA. It is to be expected

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appeal and utility in achieving the specific results required.

The intended use of such an approach will be clearly shown in proposed programs and projects when submitted for approval.

(e) Emphasia on the offensive: The planning of operational task objectives for FY 1955 for each area and country will be based on political and intelligence analysis to determine whether is interest requires minimum defensive holding only, pimpointed counter-attack to reduce the communist strength

and position, or

and position, or appressive offense. There defense only is sufficient, CIA covert effort will be so limited. If counterattack is required, it will be undertaken to the limit of the need and no further. The strategic emphasis will be to convert capability and effort to direct offense against the UCER and its satellites at the earliest possible time, with concentration on targets of greatest, importance rather than more opportunity.

b. Strategic Objectives and Concepts: The general character and scope of CIA missions in covert operations remain as summerized in the cited CIA/Opc Strategic Flam, Part II, Section V. The statement of area missions in Section VI, part II, of the CIA/Opc Strategic Flam continues except as previously modified in connection with the establishment of the SE and SE Divisions. However, for convenience in planning, program management, and reporting, the US strategic objectives which CIA covert operations will serve in FY 1955 are re-stated and amplified as follows:

- (1) Mission A: To force the reduction and retraction of USED tower and pressure outside the area of its prepent politico-military control.
 - (a) Under this mission, a minimum defensive holding posture will be maintained in all reas where USER power and pressure is substantially noticeable or threatening, and such power and pressure will be aggressively counter-attacked wherever strong enough to be a danger to US position and interest. This mission will pertain in verying degrees in all areas outside the orbit of the Soviet politice-military control as it stands in FT 1955. Under this mission, assignment of operational task objectives is expected for NH, NH, and (for non-iron curtain target areas) for NH, FH, SH, and FH, and for staff elements directly responsible for conducting operations.
 - (2) Mission B: To impair USSR capability to wage hot war.
 - (a) Under this mission selective aggressive action will be taken wherever opportunity for substantial results is open. The area behind

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the iron curtain will be the primary target, but sporadic opportunities will occur throughout the free world and will be pursued. Some degree of operational task assignment is expected under this mission for all areas and staff elements directly responsible for conducting operations.

- (3) Mission C: To build US capability to undertake immediate and effective covert operations in support of US military forces in the event of hot war.
 - (a) Under this mission, preparatory action will be required in varying degrees throughout the entire world. Heaviest concentration of effort will be in areas outside but adjoining the iron curtain, with as much preparation as operationally/resable behind the iron curtain, and with selected action for specific purposes elsewhere. Some degree of operational task assignment is expected for all areas and for staff elements directly responsible for conducting operations.
- (h) Mission D: To recepture the satellite periphery from USSR politico-military control.
 - (a) Under this mission, in continued cold war circumstances, full or even wide-spread effort to accomplish this objective during FI 1955 is not expected. Wide-spread build-up for later "triggering" and, where operational capability and circumstances seem favorable, some charply limited final effort may be assumed for FI 1955. Operational task assignments for iron-curtain tasget areas is expected from HE, SE, NE, FE, and SR.
- (5) Hission St To confine the USOR to its own boundaries and render it internationally harmless.
 - (a) Under this mission, Fiscal Year 1955 is not expected to be a target year for major concerted effort. Action under this mission will be build-up and preliminary harassment and reconnaissance. FY 1955 tasks will be delimited accordingly. Minited assignment of operational tasks may be appropriate for SR.
- (6) Mission F: To assure continuing anti-MESER orientation in territory from which the USER withdraws or is expelled.
- (a) Under this mission, Fiscal Year 1955 action will be planned Approved For Release 2001/07/27: CIA-RDF80.01065A000100130010-2



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- c. <u>Prohibitions:</u> The following prohibitions and limitations will be assumed in FY 1955 strategic and operational planning:
 - (1) <u>Inter-governmental cooperations</u> The witting cooperation of foreign governments or international organizations will not be sought except as follows:

(2)25% furntional objectives:



(b) During Fiscal Tear 1955, regardless of degree of unfriendliness toward the US, no operation will be planned with the objective of US assistance to or encouragement of overthrow of any non-communist government.



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(h) Use of U. S. citisen personnel: U. S. citizens will not be sent into or over hostile territory except as follows:

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4. Tasks for Subordinate Units:

A. Ceographic Area Divisions:

- (1) Operational Appendices: Brief checklist summeries of action required, country by country, to implement the broad missions of paragrach 3 b above, and given in appendices 2 through 8 of Annex B of this plan.
- (?) Operational Plane: On the basis of the above checklist sursaries, Area Divisions will draft operational plans in tentative form by 1 December 1952 as follows: One operational plans for each [country]group of proposed activities to be conducted at the command level of the country mission, and one or more operational plans for activities to be conducted at the command level of the area. Such plans will localize and amplify the peners' perational task objective, giving details of target and phasing, functional techniques to be used, and special operational requirements and problems.
 - (3) Target Policy: Regarding both the Operational Appendices and Operational Plans, the following standards will guide the inclusion and exclusion of targets:
 - (a) Such plans will exclude objectives which are clearly and completely impossible as actions during FI 1955, whether for policy, operational or support reasons.
 - (b) They will include objectives to which there are no known policy objections, which are strongly needed during the year and which have a definite chance to reach the action stage in that year.
 - b. Staff Elements: Each staff element having responsibility for direction of operational action will draft an operational appendix (Appendix 9, Annax E), and corresponding operational plans, in the same way as an Area Livision.
 - c. <u>Functional Concepts of Operations</u> Annex B to this plan contains guidance by the technical staffs as to functional techniques to be used in achieving target objectives.



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5. Administration and Logistic Matters:

- a. Annex 0 to this plans
- (1) Delineates the general structure of apparatus for provision of resources to special support services.
- (2) Jutlines basic arrangements with the Departments of State
 - (3) Gives broad capability limitations for FY 1955.
- (h) Provides planning guidance to operating and support elements.
- b. Appendices I through 5 to Annex I cover the following:
 - (1) Personnel
 - (2) Training
 - (3) Logistics
 - (h) Medical
 - (5) Cover Pacilities
 - (6) Communications?

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6. Command and Signal Matters:

- a. Appendix 1 to Annex B to this plan outlines CIA clandestine command structure, both operational and support, headquarters and in the field.
- b. *ppendix 6 to *max I describes communications facilities and capabilities, and provides technical guidance as to the utilization of these facilities.

ABBUTE A

INTELLIGENCE

- 1. This armox will be prepared in such form and content as developed Confid.

 by PP for cold war in FY 1955, with detailed amplification of the basis

 plan especially in the following elements:
 - a. Political alignments and areas of control.
 - b. Governmental stability and reliability.
 - c. Military capability.
 - (1) USSR offensive.
 - (?) US and allies defensive.
 - d. Clandestine espability.
 - (1) USSR.
 - (2) US.
 - (3) US allies.
 - e. Scope and effectiveness of related US fovert programs.
 - f. Target area analysis.
- 2. Specialized Tabs for area or other detail may be provided for as necessary.

Annex B

COMMAND AND OPERATIONS

1. Appendices are attached as follows:

- Appendix 1: Command organization structure and responsibilities as assumed for CIA covert operation in cold war in FY 1955.
- Appendix 2: Operational appendix for Western European Fivision for FY 1955.
- Appendix 3: Operational appendix for Eastern European Division for FY 1955.
- Appendix h: Operational appendix for Southeastern European Division for FY 1955.
- Appendix 5: Operational appendix for SR Division for FY 1955.
- Appendix 6: Operational appendix for Mear East Division for FY 1955.
- Appendix 7: Operational appendix for Far East Division for FY 1955.
- Appendix 8: Operational appendix for Western Hemisphere Division for FY 1955.
- Appendix 9: Operational appendix for FI 1955 operations conducted directly by staff elements.

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DIVISION FOR FY 1955.

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MON-IRON GURTAIN TARGET LO ATION

MISSION (A): To force the retraction and reduction of Soviet power and pressure outside the area of its present politice-military control.

MINISTON (B): To impair CESR capability to wage hot war.

OPERATIONAL TASK OBJECTIVES

- 1. By minimum or moderate general propagances to general populace of large spinion elements.

 a. To neutralize Soviet propagands.

 - b. To (favorably influence adverse and doubtful elements.
- c. To encourage and stiffen friendly elements. 25X1C



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- 5. To insure the political and economic stability of the country mulitary by provision of extensive mobility, financial, or economic aid to its roversment.
 - a. As supplement to overt 10 progress.

25X1C b. In lieu of overt US programs.



TARGET NOW IRON CURTAIN LOCATION

MISSION (C): To build US expebility to undertake immediate and effective covert operations in support of US military forces in the event of hot war.

OPERATIONAL TASK OBJECTIVES

- 1. To prepare for readjustment of local cold war program:
 - a. Termination.
 - b. Sharp reduction.
 - c. Continuation at sme level.
 - d. Sharp D-Day expansion.
 - e. Gradual expansion after D-Day.
- 2. To have machinery ready for evecuation of personnel shead of Soviet advance:
 - a. For US personnel.
 - b. For non-US personnel.
- 3. To establish communications and logistic facilities and reserves for hot war use:
 - a. Ready on D-Day.
 - b. Mucleus for later expansion.
- h. To establish organization and program for organized resistance to Soviet advence:
 - a. Fully ready on D-Day.
 - b. Mucleus for past D-Day expansion.

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TARGET INON CURTAIN LOCATION

MISSION (B): To impair Soviet capability to wage hot war.

- (C): To build US capability to undertake immediate and effective covert operations in support of US military forces in the event of hot war.
- (D): To recepture the satellite periphery from USSE politico-military control.
- (E): To confine the USSR to its own boundaries and render it internationally harmless.
- (F): To assure continuing anti-Russian orientation in territory from which the USSR withdraws or is expelled.

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2. To aggravate and

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- 11. After Soviet withdrawal or expulsion:
 - a. To establish a friendly government:
 - (1) in cooperation with overt US action.
 - 25X1C(2) by elemestine action, with US overtly alcof.

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- c. To re-orient the population by intensive propaganda program.
- e. To insure political and economic stability of the new government by military, financial, or economic aid:
 - (1) supplementing overt US programs.
 - (2) In lieu of overt US programs.

APPRIOR C

Functional Concepts of Operation:

The functional appendices attached hereto are the guidance by technical staffs concerning the functional techniques to be used in achieving target objectives. In relation to the strategic objectives and the operational task objectives, they will show for each type of functional activity its operational potential as a tool or method of action and the policy limitations on its use. Content of functional appendices and responsibility for their preparation and administration are as follows:

- Technical Services Devices (TSS): Pescriptions of operational characteristics and potential for any type of device or action within the cognizance of TWS.
- 2. Propaganda (PP): All setivities which will demoralize, convert, encourage, or motivate people by spoken, written, or visual media, without physical violence and without (mutually known) personal contact between event and subject.
- 3. Political Warfare (PP): All activities which would descraling, encourage, convert, activate, or utilize people or groups, without physical violence and with mitually bases) contact between agent and subject.



25X1C 6. Comber-saboters (PO): The prevention of sabotage by adverse forces.



8. <u>Overilla Warfave (FO prinary. Fr secondary</u>): Organized open rebellion by force of arms against an established government.

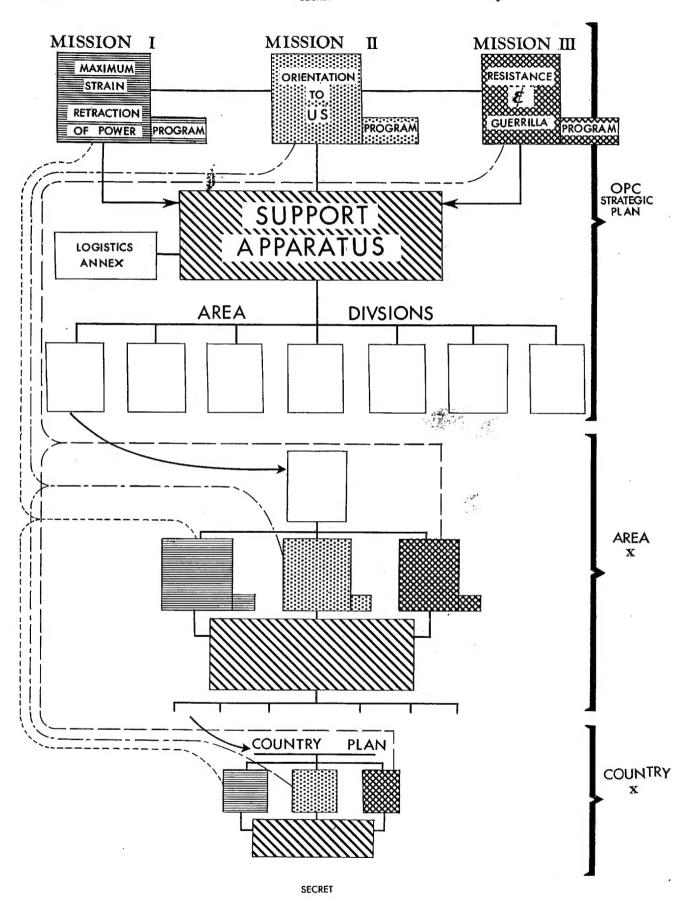
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AIMINISTRATION AND LOGISTICS

- 1. The format, contents and responsibility for preparation of this annex and its appendices will be as developed by CAO. For their separate subjects, the appendices will include the following aspects:
 - a. General structure of the apparatus for provision of resources or special support service.
 - b. The basic arrangements with the Department of State and Defense for support to CIA covert operations in FT 1955.
 - c. Broad capability limitations for FY 1955.
 - d. Directives and guidance for planning by operating and supporting elements.
 - 2. Appendices to this somex will include the following:
 - a. Personnel, including friendly forces, troop lists, and support personnel.
 - b. fraining.
 - c. Logistics including supply, and supply services facilities and construction services, transportation facilities and services.
 - d. Medical.
 - e. Cover facilities.
 - f. Communications.

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INSTRUCTIONS: Officer designations should be used in the "TO" column. Under each comment a line should be drawn across sheet and each comment numbered to correspond with the number in the "TO" column. Each officer should initial (check mark insufficient) before further routing. This Routing and Record Sheet should be returned to Registry.

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